

WORK PROGRAMME 2022-2023

Purpose of the Report

1. To enable Members of the Committee to agree an approved Work Programme 2022/2023.

Background

2. The Council's Constitution (*Scrutiny Procedure Rule 7*) states that each Scrutiny Committee will set its own work programme. Members construct a work programme for the forthcoming municipal year that most effectively uses the Committee's time, by considering items within the Committee's terms of reference where scrutiny can make a difference.
3. This Committee's terms of reference include:
 - Cardiff City Region City Deal
 - Inward Investment & the Marketing of Cardiff
 - Economic Strategy & Employment
 - European Funding & Investment
 - Small to Medium Enterprises
 - Cardiff Harbour Authority
 - Lifelong Learning
 - Leisure Centres
 - Sports Development
 - Parks & Green Spaces
 - Libraries, Arts & Culture
 - Civic Buildings
 - Events & Tourism
 - Strategic Projects
 - Innovation & Technology Centres
 - Local Training & Enterprise.
4. This Committee's terms of reference also include the ability to '*assess the impact of partnerships with and resources and services provided by external organisations including the Welsh Government, joint local government services, Welsh Government Sponsored Public Bodies and quasi-departmental non-governmental bodies on the effectiveness of Council service delivery.*'

5. Scrutiny plays an essential role in promoting accountability, efficiency and effectiveness in the Council's decision-making process and the way in which it delivers services. The main roles of the Scrutiny Committees are:
- i. Holding to account the Cabinet and officers, as decision-makers.
 - ii. Being a '*critical friend*', questioning how decisions have been made, providing a '*check and balance*' to decision makers, and undertaking reviews of services and policy.
 - iii. Providing a voice for citizens.
6. In July 2022, Full Council agreed the Calendar of Meetings including the following meetings for this Committee, to be held as multi-location meetings in Committee Room 4 and via EasyConf Connect:
- 20 September 2022 – 16.30pm¹
 - 17 October 2022 – 17.00pm
 - 16 November 2022 – 16.30pm
 - 12 December 2022 – 17.00pm
 - 18 January 2023 – 16.30pm
 - 21 February 2023 – 14.00pm
 - 21 March 2023 – 17.00pm
 - 25 April 2023 – 16.30pm
 - 17 May 2023 – 16.30pm.

¹ Re-arranged to 4 October 2022 due to period of national mourning

Identification of potential items

7. At their Committee Meeting on 21 June 2022, Members decided to hold a work-programming forum to consider and prioritise potential items. Members tasked the scrutiny officer to prepare a schedule of potential items in advance of this meeting, including a review of the following:
 - i. Corporate documents - including '*Stronger, Fairer, Greener*' – the Administration's Statement, Cabinet Forward Plan, Corporate Plan, Recovery & Renewal Plans, Directorate Delivery Plans, Cabinet Response - Race Equality Taskforce, budget & performance information, risk register and audit reports
 - ii. Partnership workstreams - including Cardiff Capital Region City Deal and Cardiff Partnership Board
 - iii. Audit, Inspectorate and Regulatory reports
 - iv. Forthcoming UK and Welsh Government legislation and policy changes
 - v. Recommendations from the previous Committee regarding items to include in the work programme, and
 - vi. Relevant public consultation responses, such as Ask Cardiff and Cardiff Research Centre consultations.

8. Ahead of the forum meeting, on behalf of the Chair, the Principal Scrutiny Officer liaised with relevant Cabinet Members and Directors to offer them the opportunity to identify priority areas. Members of this Committee were also invited to submit suggested areas requiring scrutiny. All suggestions received were included in the information pack shared with Committee Members prior to the forum meeting.

9. Therefore, the schedule of items considered at the work programming forum included the following:
 - i) areas identified by Committee Members as requiring scrutiny
 - ii) items identified by the previous Committee as priorities for scrutiny
 - iii) priorities identified following consultation with relevant Cabinet Members and Directors
 - iv) pre-decision scrutiny
 - v) areas identified from review of sources listed in point 7.

Initial prioritisation of items

10. Members considered the schedule of potential items at their work programming forum meeting on 11 July 2022. Committee Members discussed which of these suggestions to prioritise for inclusion in the draft work programme, considering factors such as:

- i) The potential impact of scrutiny
- ii) Importance to the citizens of Cardiff
- iii) Importance for Cardiff Council
- iv) Whether the possible item would be dealt with in other arenas, and
- v) The resources available from Scrutiny Services and the capacity of Members to undertake the scrutiny.

11. Committee Members considered the most appropriate type of scrutiny tool to use for each of the prioritised items, bearing in mind the WAO advice² to aim to achieve committee meetings that last no longer than three hours, whilst maintaining robust, appropriate scrutiny across the terms of reference by undertaking scrutiny outside of committee meetings. In addition, Committee Members noted that the Council's multi-location meeting policy recommends a comfort break after 2 hours to enable remote attendees to have a break from being onscreen.

12. A schedule listing the items considered by the work-programming forum and summarising the decisions taken is attached at **Appendix A**.

Draft Work Programme

13. Members tasked the Principal Scrutiny Officer to prepare a draft work programme calendar, illustrating likely availability and timing of items. The draft work programme calendar is attached at **Appendix B**, with items split into the following work areas:

Committee Meeting Items:

² Advice received following WAO Corporate Assessment (September 2014)

- **Policy Development / Policy Review/ Pre-decision Scrutiny** - Where the Committee contributes to the Council's policy development processes by considering green papers or draft policy documents, reviews the progress made in implementing agreed Council policies, or evaluates and comments on policy proposals before they go to the Cabinet, giving the Cabinet the opportunity to receive and consider Scrutiny Members views prior to making their decision.
- **Committee Business Items** – enabling Members to consider items of Committee business, such as work programming, task group reports, correspondence reports and Scrutiny's Annual Report as well as update reports on the work of the Cardiff Capital Region City Deal Joint Overview & Scrutiny Committee.

Items dealt with outside Committee Meetings:

- **Committee Improvement Inquiries** - Where the Committee establishes a Task Group to examine a topic, resulting in a formal report to the Cabinet. These can be short inquiries, such as deep dives, or longer inquiries, as required.
- **Briefings/ Information Reports** – Where the Committee receives reports for information to guide future scrutiny and/ or determine if further scrutiny is required. This includes corporate and directorate performance and budget monitoring reports.

Final prioritisation and rationalisation

14. Members are invited to consider whether any further amendments are required to the draft work programme calendar attached at **Appendix B**. Members are reminded of the need to retain some flexibility in the work programme to enable new items to be added to the work programme during the year, as necessary.

15. Members are advised that several pre-decision items have emerged since the work programming forum; these are shown with red font in the draft calendar and include:

- i) October – Llanrumney Regeneration
- ii) November - Cardiff Bay Regeneration
- iii) November - Roath Park Dam
- iv) November - Library Charges
- v) TBC - Article 4 - Locally Important Buildings
- vi) TBC - Metro Update.

16. Members are advised that items shown with green font appear in several months as the timings of these items remain to be confirmed, with officers providing their best estimate on likely parameters.

17. On the right-hand side of the calendar, there is a list of possible policy development and policy review items, to be decided when more information is received – either via the proposed briefings or as more information emerges.

18. Members are reminded the aim is to balance the work programme to enable Scrutiny Committees to have a clear input into the development of the main policies and strategies that form the Council's policy framework, comment on operational and service delivery issues, identify potential improvements and savings, highlight good practice and reflect the voice and concerns of the public.

Scoping Inquiries

19. At the forum meeting, Members discussed potential ideas for task groups and prioritised the following:

- i) 15-minute city/ local and district centre regeneration/ city centre recovery/ support for small businesses & independent artists/ remote working & co-working/ broadband access.

20. At the forum meeting, Committee Members tasked the Principal Scrutiny Officer to set up a meeting for interested Committee Members to meet and scope this inquiry. This meeting was held on 17 August 2022, with subsequent discussions by email. The resultant proposed scope and terms of reference were shared with

relevant Cabinet Members and officers to enable their input, resulting in the draft scope and terms of reference attached at **Appendix C**.

21. Committee Members are invited to consider whether any further amendments are required to the scope and terms of reference attached at **Appendix C**, and to agree nominations for the membership of the task group that will undertake this Inquiry.

Forward Work Plan September – December 2022

22. As part of the Council's response to the Wales Audit Office report '*Overview and Scrutiny - Fit for the Future?*' (July 2018), the Head of Democratic Services has introduced publication of the Committee's "Forward Work Plan" (FWP) on the Council's internet site.³

23. The next published FWP will cover the period October 2022 – December 2022. At this meeting, Members are asked to consider the information set out in **Appendix D** and agree for this to be published, subject to any amendments agreed at this meeting.

Way Forward

24. Members will have the opportunity to discuss the information provided in **Appendices A, B, C and D** and agree whether any amendments are required.

Legal Implications

25. The Scrutiny Committee is empowered to enquire, consider, review, and recommend but not to make policy decisions. As the recommendations in this report are to consider and review matters, there are no direct legal implications. However, legal implications may arise if and when the matters under review are implemented with or without any modifications. Any report with recommendations for decision that goes to Cabinet/Council will set out any legal implications arising from those recommendations. All decisions taken by or on behalf of the Council must (a) be within the legal powers of the Council; (b) comply with any procedural

³ Available at: <http://cardiff.moderngov.co.uk/mgListPlans.aspx?RPId=142&RD=0&LLL=0>

requirement imposed by law; (c) be within the powers of the body or person exercising powers on behalf of the Council; (d) be undertaken in accordance with the procedural requirements imposed by the Council e.g. Scrutiny Procedure Rules; (e) be fully and properly informed; (f) be properly motivated; (g) be taken having regard to the Council's fiduciary duty to its taxpayers; and (h) be reasonable and proper in all the circumstances.

Financial Implications

26. The Scrutiny Committee is empowered to enquire, consider, review, and recommend but not to make policy decisions. As the recommendations in this report are to consider and review matters, there are no direct financial implications at this stage in relation to any of the work programme. However, financial implications may arise if and when the matters under review are implemented with or without any modifications. Any report with recommendations for decision that goes to Cabinet/Council will set out any financial implications arising from those recommendations.

Recommendation

The Committee is recommended to:

1. Consider the contents of **Appendix A and Appendix B** and agree any amendments required to these and to the draft work programme and thus approve a final work programme
2. Consider the scope for the proposed Inquiry, set out in **Appendix C**, and agree any amendments required
3. Seek and approve nominations to sit on the task and finish group for this Inquiry, and
4. Consider the Committee Forward Work Plan attached at **Appendix D**, agree any amendments required and approve for publication on the Council's internet.

DAVINA FIORE

Director of Governance & Legal Services

28 September 2022